



## Chapelcross Site Stakeholder Group

**Minutes of the Meeting held on Friday 11 September 2015 at 10.00 am  
in Council Chambers, Annan Town Hall, High Street, Annan**

### **Present:**

Cllr Ronnie Ogilvie (representing Annandale South) (Chairman)  
Laura Baker (Nuclear Decommissioning Agency, NDA)  
David Byers (Scottish Enterprise)  
Jill Callander (SSG Secretary)  
Peter Donnelly (Office for Nuclear Regulation, ONR)  
Cllr Archie Dryburgh (representing Annandale East and Eskdale)  
Ewan Green (Dumfries & Galloway Council, Head of Economic Development)  
John Grierson (Chapelcross Closure Director)  
Bill Hamilton (Nuclear Decommissioning Agency, NDA)  
Markku Koskelainen (Nuclear Decommissioning Agency, NDA)  
Cllr Sean Marshall (representing Annandale South)  
Willie McNairn (2km Resident Representative)  
Scott Muir (Chapelcross Prospect Union Representative)  
Ian Park (Chapelcross Union Representative)  
David Stone (Scottish Environment Protection Agency, SEPA)  
Jason Syers (Dumfries & Galloway Council, Strategic Projects Manager)  
Ewan Young (Scottish Government)

### **Apologies:**

Cllr Richard Brodie (representing Annandale South)  
Harry Brown (2km Resident Representative)  
Cllr Peter Diggle (representing Annandale North)  
Ewan McDonald (EHSS&Q Manager, Magnox Limited)  
Gordon McMiken (Scottish Govt Rural Payments and Inspections Division)  
David Mundell (MP, Secretary of State for Scotland)  
Elaine Murray (MSP)  
Jim Nesbitt (Representative of Federation of Community Councils)  
Cllr Craig Peacock (representing Annandale East and Eskdale) (Vice Chairman)  
Cllr Stephen Thompson (representing Annandale North)

### **In Attendance:**

Sheila Adams (Minutes)  
Donald Anderson (PPS)  
Lisa Barbour (Press representative, DNG Media)  
Roland Chaplain (Public)  
Mark Grieve (Gillespies)  
Brian Irving (Public)

#### **1. Chairman's Opening Remarks**

The Chairman welcomed everyone to the meeting and introduced Mr Donald Anderson of PPS, Mr Mark Grieve of Gillespies (in place of Mr Steve Nelson) and Mr Markku Koskelainen of the NDA, all of whom gave presentations during the meeting.

## 2. **Announcements and Apologies** *(including Declarations of Interest)*

The Secretary read the Apologies as listed above.

Councillor Marshall confirmed that he is employed by Magnox Limited and was attending the meeting as a Councillor, representing Annandale South.

## 3. **Minutes of Previous Meeting and Matters Arising**

The Minutes of the meeting of 12 June 2015 were approved as a true record and proposed as such by Mr Ian Park and seconded by Mr Willie McNairn.

In respect of action points from the previous meeting:

- ❖ **Action – Mr Hamilton to provide information on the time required for delicensing of land to the SSG Secretariat for distribution – to be advised – carried forward.**

Action complete - Cllr Ogilvie to give copies of his concerns on the restructuring of the SSG Secretariat to Mrs Callander to forward to Mr Hamilton, SSG members and other SSG Chairs – complete.

Action complete - All members wishing to respond to the consultation to forward comments to the SSG Secretariat for collation and responding to the Scottish Government. The deadline for responses is 7 August 2015 – complete.

## 4. **Chapelcross Closure Director's Report** *(including update on Magnox Socio-Economic Scheme)*

Mr John Grierson presented his report using the attached presentation slides.

In summary:

The last quarter has been a good one with no major concerns in terms of safety. Distractions are the key issue for the whole Magnox estate at the present time relating to organisational restructuring. The site has enjoyed good media coverage and a good presence on social media. The traffic light monitoring system for Safety Assurance Reviews have all returned to green. Schedule and performance are slightly behind due to the need to rebuild the Lifetime Plan, which will take place in November / December.

Mr Grierson was pleased to present three 40 year awards to employees, two 50 year awards, with the longest serving member of staff reaching 52 years. Mr Grierson is a member of the Magnox Joint Council (MJC) which is the senior negotiating body. All functional structures are presented to MJC for collective consultation. Site specific structures are being prepared. Personnel have been approved to leave under the Voluntary Redundancy programme. Roadshows have been undertaken by the Parent Body Organisation, Cavendish Fluor Partnership (CFP). Employees have been given the opportunity to gain new qualifications and training to assist them in achieving entry qualifications for Sellafield. As part of the programmed approach to decommissioning, Mr Grierson's job title has changed from Site Director to Closure Director.

Good progress has been made on the Heat Exchanger Deplanting. The contract has been let for decommissioning on Heat Exchangers 1 and 2 and cranes will be in place from October. The contract for scaffolding has been let for Heat Exchangers 11 and 12. The Health and Safety record of the contractors appointed is very good. Under Ponds Remediation, an Intermediate Level Waste (ILW) store is being designed which will house Chapelcross waste only. Land remediation targets have been agreed with the regulators. Waste management is progressing well with healthy levels of waste being shipped.

Under the Socio Economic Scheme, £12,615 has been awarded to date. This has been awarded to a variety of beneficiaries, including Annan Riding of the Marches, Pack Up Your

Troubles, South of Scotland Tennis Tournament, Annandale and Eskdale Gymnastics Competition and Netball Competitions for large and small schools.

Mr Grierson showed photographs of some of the recipients of funding from the Scheme. The draft Magnox Socio Economic Plan is being prepared for a stakeholder consultation period from 30 September to 16 November. The Final Plan will be available later in the calendar year.

Mr Grierson concluded his presentation by reiterating the focus on safety for all – workers, the public and the environment. This will be a key focus over the next six months as uncertainty is not a good factor for safety. The Leadership Team have a visible presence throughout the site encouraging and motivating personnel.

#### **Questions and Observations**

Cllr Ogilvie congratulated Mr Grierson on his new role and invited questions or comments.

Cllr Dryburgh asked about the security implications of people taking photographs of the site as sightings of people taking photographs have been reported by staff and the public. Mr Grierson commented that the Heat Exchanger Deplanting has generated a lot of interest as it is so visible on site. Security measures have been stepped up to ensure that the site is not compromised. The Communications Team have been taking and issuing regular photographs through the media to reduce the number of individuals taking photos. These images are being posted at regular intervals on the Magnox Twitter page.

#### **5. Chapelcross Development Framework Presentation**

Mr Mark Grieve of Gillespies gave apologies from Mr Steve Nelson who was unwell and unable to attend. Mr Grieve gave a presentation using slides and explained the background to the proposed Development Framework. The Framework considers ideas and opportunities for the site, as well as constraints. Charrettes and consultations have taken place and consideration has been given with national and regional context. The Framework is based on characteristics as it is impossible to say at this stage what might happen post 2095. To give some context, Mr Grieve advised that Chapelcross site is 100 hectares in size, the same as the town of Lockerbie. His slides gave examples of developments at other sites.

Mr Donald Anderson of PPS presented proposals for a Marketing Strategy. He emphasised that Dumfries and Galloway is an important part of Scotland and should be marketed as such. He considered the M74 to be a major asset to the area, which allows a population of almost 20 million to reach Dumfries and Galloway within a five hour drive. The region has world-class scenery which should be promoted. Major business successes which should be used to market Dumfries and Galloway are Gretna, Annandale Distillery and Knockinaam Lodge which has a Michelin star restaurant. Longtown is well advanced and Chapelcross should be developed in a complementary way to Longtown and Eastriggs, not in competition with them. Marketing must be a partnership, with Dumfries and Galloway Council at the heart of getting local people on board. Chapelcross is a key part of the gateway to the region. Attracting investment is a difficult challenge but this can be done by shouting loud about the assets and qualities of Dumfries and Galloway. The region is in competition with other areas such as the Borders but there is a good case for Scottish Government and Westminster support due to the challenges facing the area.

#### **Questions and Observations**

Cllr Dryburgh pointed out that Chapelcross, Eastriggs and Longtown are all at different stages but Chapelcross would appear to be regarded as an Energy Park. He was concerned about agencies not talking to each other and asked where the local community fit in as it has a significant role to play. Mr Anderson recommended awareness raising, making noise regarding the challenges and selling the vision to get support and investment. He used Annandale Distillery as a fine example of getting things done by people working together. Charrettes and workshops could be used to get people talking.

Cllr Marshall reminded members that noises have been made to the Scottish Government, which resulted in funding to establish the Gretna-Lockerbie-Annan Corridor.

He considered Chapelcross to be a new opportunity but was concerned that up until now this has been a closed process, open only to selected invitees. He pointed out that Chapelcross has been around for 60 years and considered that it is time to widen out and encourage community support through public displays and consultations. Mr Green added that a lot of work is being done in the background and that marketing can only begin when there is a compelling offer. He advised that the Council has been working with the Scottish Government which is very aware and it is now time to take this forward.

Mr Anderson acknowledged that a lot of work has been done behind the scenes and suggested it was now time to ramp up the action. Mr Syers added that it is now time to start visualising how the site can be used and considering the opportunities. A process has to be put in place to maximise value. The development has to be sustainable as there are a range of issues on the one site. He considered the Framework to be a 'light touch' strategic document, which now needs to be followed up with a comprehensive and detailed Masterplan.

Mr McNairn commented that this is the fourth presentation that he has heard on how Chapelcross should progress. He has heard ideas for a wood burning power station and small business units on playing fields at Oaklands. He pointed out that the correct name of the road is the A74(M) not the M74. He was concerned that the picture showing the Gateway to Scotland showed Abington and not Dumfries and Galloway and suggested that this requires amendment. Mr Anderson agreed that there was a need to get people to stop in Dumfries and Galloway and not just drive past it. He repeated that there are millions of people within a short drive of the area and they should be encouraged to visit. He suggested bringing forward developments while mapping out a Masterplan for the site. He also recommended getting a recognisable brand and approach in place to attract inward investment sooner rather than later.

Mr Byers commented that Scottish Enterprise has been working in parallel with the Development Framework Study to look at the major issues and challenges, both region and Scotland-wide. Scottish Enterprise has tried to address and raise the profile of the region in a wider Scottish context. He referred to three factors – looming energy challenge, tourism, and Dumfries and Galloway's ageing population and suggested looking at the quality of living and opportunities around these three factors and working up momentum.

Cllr Ogilvie referred to previous press headlines regarding Chapelcross as an Energy Park. This had not been mentioned at the two day charrette he attended and he was concerned that the Chapelcross Site Stakeholder Group was being side-lined by the Scottish Enterprise. Ms Joan McAlpine MSP had been invited and declined to attend an SSG meeting and Cllr Ogilvie asked Mr Byers if there was a role for the SSG in discussions. Mr Byers assured Cllr Ogilvie that the Energy Park proposal was only a suggestion and stressed that no group had been side-lined and it was important that all interested parties worked together. Mr Anderson noted the enthusiasm and dedication of people who have been involved in the process of developing the Framework. He emphasised the need for all organisations to work together in partnership to achieve the same objective in recognising the huge potential of this large site. He advised against spending huge amounts of time perfecting a Masterplan and suggested pressing ahead with current opportunities while simultaneously developing the Masterplan.

Cllr Marshall commented that Chapelcross is the heart of Dumfries and Galloway, representing a huge workforce and had concerns that Dumfries and Galloway as a whole was being marketed and not Chapelcross. While Mr Anderson regarded the A74(M) as an asset, it could also be an enemy as many people use it to bypass the region. Mr Anderson agreed that Chapelcross is an integral part of the community and its closure impacts on whole communities not just the employees. Job losses at Chapelcross are more devastating as employees are stalwarts of the community and this affects community life and not just the

economy. Mr Anderson suggested that Chapelcross is not being marketed at all just now and there are lots of things which could be progressed now. Mr Syers reiterated that the decommissioning of Chapelcross influences across Dumfries and Galloway and the wider context is critical, with Chapelcross as the central focus of this.

Cllr Ogilvie thanked Mr Anderson and Mr Grieve for their presentations and the work undertaken. Mr Anderson commented that it had been a pleasure to work with such dedicated professionals.

*Mr Anderson and Mr Grieve left the meeting at 11.45 am.*

## **6. NDA Reports, including NDA Strategy 3 Presentation**

Mr Bill Hamilton commented on the fascinating preceding presentations and the excellent discussions which arose from this. Mr Hamilton clarified that while the NDA Property Team do have discussions with interested parties regarding Magnox sites, the NDA always makes it clear to any enquirers that the Site Stakeholder Groups play an integral role.

Mr Hamilton explained that the NDA requires a new Strategy every five years, which informs Site Licence Companies. A Business Plan is then published which sits under the Strategy. The NDA wishes to take into account the implications of the Government's Comprehensive Spending Review so production of the final documents has been delayed to incorporate this. A pre-formal consultation draft has been published and a 12 week consultation period commenced. Any comments received on the pre-formal draft will inform the final formal draft document. The formal draft document will be published mid-January 2016 with a six week formal consultation process. It will then revert to DECC for approval and publishing by the end of March 2016 as it will be active from 1st April 2016. Because of this, the National Stakeholder Event scheduled for 24 September has been postponed until the formal consultation period.

### **Questions and Observations**

Cllr Marshall asked why it was necessary to have both a draft and formal draft consultation and if responses could be given to one or the other. Mr Hamilton advised that the NDA is looking for views at an early stage and the actual Strategy itself will not change dramatically, it is timescales which may change. Any comments given on the pre-formal draft will be relevant to the formal draft and to save people re-reading the whole document, the NDA will highlight the changes to the formal draft when produced in January 2016.

Mr Markku Koskelainen was introduced who gave a presentation on the new NDA Strategy 3. Mr Koskelainen explained that the Strategy Management System is a robust system for the 17 sites controlled by the NDA. He explained the main changes between Strategy 2 and 3. There have been changes to some named themes and an additional topic of Land Use. The Business Optimisation theme has been removed as a theme and is now included within the Critical Enabler theme. Site Restoration has been renamed Site Decommissioning and Remediation. Other themes are Spent Fuels, Nuclear Materials, Critical Enablers. Integrated Waste Management HAW / LAW is now called Radioactive Waste. Mr Koskelainen stressed that this was a much abbreviated explanation of the Strategy and urged people to ask for more information if required and respond to the consultation. There are a number of questions being asked of stakeholders but the NDA would like to know if it is asking the right questions.

### **Questions and Observations**

Cllr Ogilvie advised members that a Sub Committee would be convened to respond to the consultation and members should advise Mrs Callander if they wished to participate in this.

*Mr Green left the meeting at 12.10 pm.*

Mr Park asked if any progress had been made on exploring opportunities for Chapelcross staff at Sellafield. Mr Hamilton reiterated the point made in Mr Grierson's presentation confirming

that Chapelcross site is working hard on offering qualifications and training to staff to make sure that Sellafield entry criteria can be met. He advised that the Strategy contains a Critical Enabler on Skills Development and that HR Specialists are looking at developing a Skills Strategy to facilitate movement of staff between sites.

Mr Park asked if the effects of the Spending Review may mean that Chapelcross may not fit within the current timeframe. Mr Hamilton replied that this is a hypothetical question which he is unable to answer as the Comprehensive Spending Review is not yet concluded. A response is expected from the Treasury on 25 November and budgets for each site cannot be allocated until the total budget is known. The Business Plan following on from the Strategy will show a more detailed programme of work and budgets.

Mr Park asked about redundancy payments which Mr Hamilton confirmed was not part of the NDA's remit. Cllr Marshall asked if the NDA would take up the issue of redundancy payment with the Government if asked by the SSG. Mr Hamilton responded that this is also a hypothetical question as the NDA is a Government agency and bound by its policies.

## **7. Other reports from SSG Bodies – ONR, SEPA, Scottish Government, etc.**

### **ONR**

The report from the ONR was included with the meeting papers distributed in advance of the meeting and taken as read. A number of inspections had been undertaken, the majority of which were judged adequate, with one not adequate. This was in relation to the wording in a document relating to arrangements for duly authorised personnel, which the site has provided a commitment to review. The Structural Integrity Specialist Inspector and the Site Inspector carried out inspections aimed at judging the adequacy of structural integrity of items in line with their associated safety cases. The targeted areas were the pond and the heat exchangers. ONR noted some shortfalls associated with certain areas and the site made commitments to amend the situation. ONR also noted that the arrangements in place with regard to leakage and escape of material were considered good and Mr Donnelly commended the site's proactive approach in this area. The ONR's Annual Accounts are available to view on its website.

### **SEPA**

SEPA's report was included with the meeting papers distributed in advance of the meeting and taken as read. Mr Stone apologised for being absent from the last meeting. The latest report on Radioactivity in Food and the Environment has been published and available in SEPA's website or in paper form on request. Mr Stone encouraged people to take part in the Habits Survey being undertaken on behalf of SEPA, on which a presentation was received at the last SSG meeting. The second inspection on management procedures by suitably qualified staff had a good outcome with no issues raised. Meetings have taken place regarding licence conditions and regulations. Mr Stone had attended the review of Safety Environment and Security which he does not normally but found this to be a good overview with other agencies present. SEPA requested additional information on a minor variation request from the site which was provided. A determination will be issued after consultation with other agencies.

### **Questions and Observations**

Mr McNairn asked if samples of water are still being taken to test tritium levels. Mr Stone advised that it is the site that takes the samples, not SEPA. Mr McNairn asked if the Environmental Study looked at Gullielands Burn. Mr Stone was unable to answer without first checking the Environmental Report.

### **Scottish Government**

Mr Young thanked the SSG for the warm welcome given at the last meeting to his colleagues, Mr Charles Stewart Roper and Mr Martin Macdonald, who presented the consultation on the Scottish Government's Higher Activity Waste Implementation

Strategy. The consultation received a total of 23 responses, from a range of respondents including Scottish Local Government (4), Government Agencies (2), local Stakeholder Groups (3), Nuclear Industry Waste Producers (3), Private Individuals (2), Regulators (1), Non-Government Organisations/others(8).

There is a Project Board Meeting on 14 September 2015 in Edinburgh at which analysis of the responses will be discussed, together with preparation of the final version of the Implementation Strategy including risks, timelines and the future of the Project Board.

On behalf of Scottish Government Planning colleagues, Mr Young advised that a revised Planning and Waste Management Advice note has been published on the Scottish Government website.

This Planning Advice complements the National Planning Framework (NPF3), Scottish Planning Policy (SPP) and Scotland's Zero Waste Plan (ZWP). A low carbon place and 'circular economy' are alternatives to the 'make, use, dispose' culture which means re-using products and materials continually and growing a low carbon economy. The Advice provides step-by-step advice on development planning and development management. The Advice has the same function as the previous PAN 63 under Part 2 of the National Waste Management Plan for Scotland Regulations 2007. The Advice will be kept under review and any changes will be publicised. The document can be accessed on the Scottish Government's website at <http://www.gov.scot/Topics/Built-Environment/planning/Policy/Subject-Policies/low-carbon-place/ZeroWaste/Waste-advice> .

Mr Young confirmed that the next meeting of the Scottish Nuclear Sites meeting will be held on Thursday 5 November at Victoria Quay, Edinburgh, starting at 10.00 am. The formal invitation to the members to attend will be issued later in September.

#### **8. External Meetings and Invitations –**

##### **SSG Chair's Meeting, 6 August 2015, Birmingham**

Cllr Ogilvie reported on this meeting which was a robust and thorough debate. Issues raised at the meeting were to be followed up at the National Stakeholders Group meeting, which has now been postponed to January 2016. Mr Hamilton understood that an SSG Chair's Meeting is being planned for December 2015.

#### **9. CoReS Update**

Mr Syers reported that the M74 Corridor Study and Chapelcross Development Framework had dominated the last CoReS meeting and timescales will be discussed at the next meeting.

#### **10. Any Other Business**

Cllr Ogilvie advised members that Mr Jim Nesbitt, who represents the Federation of Community Councils on the SSG, is not standing for election again and this would have been his last meeting, but unfortunately he is absent due to illness. Cllr Ogilvie recorded the thanks of the SSG to Mr Nesbitt for his contribution to the Group which the Secretariat will formally convey to him.

❖ **Action – Mrs Callander to write to Mr Nesbitt on behalf of the SSG conveying its thanks for his contribution and best wishes for the future.**

Cllr Ogilvie also informed members that Mr Don Taylor, the Council's Beyond Chapelcross Project Officer, has retired from the Council and conveyed his thanks and best wishes to Mr Taylor who has been pivotal in developing and delivering some of the masterplan projects.

#### **11. Public Forum**

Cllr Ogilvie invited the members of the public present to comment.

Mr Roland Chaplain thanked Mr Taylor for making him aware of and inviting him to the meeting which he had found most educational and informative. He was disappointed to note that there were not more members of the public present.

**12. Next Meeting – Friday 11th December 2015**

The Chairman thanked everyone for attending the meeting, particularly those who had travelled from further afield, and closed the meeting at 12.35 pm.