



## **Chapelcross Site Stakeholder Group**

**Minutes of the Meeting held on Friday 12th December 2014 at 10.00 am  
at Council Chambers, Annan Town Hall, High Street, Annan**

### **Present:**

CLlr Ronnie Ogilvie (representing Annandale South) (Chairman)  
CLlr Craig Peacock (representing Annandale East and Eskdale) (Vice Chairman)  
Jill Callander (SSG Secretary)  
John Grierson (Chapelcross Site Director)  
Ewan McDonald (EHSS&Q Manager, Magnox Limited)  
CLlr Sean Marshall (representing Annandale South)  
Kelly Anderson (Nuclear Decommissioning Agency, NDA)  
Chris Kemp (Office for Nuclear Regulation, ONR)  
Ewan Young (Scottish Government)  
Martin Ogilvie (D&G Council, Manager Civil Protection, Resilience and Corporate Risk)  
Harry Brown (2km Resident Representative)  
Willie McNairn (2km Resident Representative)  
Jim Nesbitt (Representative of Federation of Community Councils)  
Ian Park (Chapelcross Union Representative)  
Chris Brown (D&G Council, Economic Development, Business & Enterprise Manager)  
Jason Syers (D&G Council, Strategic Projects Manager)  
Don Taylor (D&G Council, BCX Gretna, Lockerbie and Annan Project Officer)  
Bev Bamford (D&G Council, BCX Business Advisor)  
Lindsey Mason (D&G Council, BCX Young Entrepreneur Coordinator)  
Ash Wylie (D&G Council, BCX Project Administrator)

### **Apologies:**

CLlr Richard Brodie (representing Annandale South)  
CLlr Peter Diggle (representing Annandale North)  
CLlr Dennis Male (representing Annandale East and Eskdale)  
CLlr Stephen Thompson (representing Annandale North)  
Martin Brown (Representative of Federation of Community Councils)  
Jon-Paul Dinnon (Scottish Govt Rural Payments and Inspections Division)  
David Stone (SEPA)  
Steven Bennett (Office for Nuclear Regulation, ONR)  
David Mundell, MSP  
CLlr Archie Dryburgh (representing Annandale East and Eskdale)

### **In Attendance:**

Nigel Monckton (Magnox Limited)  
Bryan Kelly  
Angela Kelly  
Sheila Adams (Minutes)  
Rod Edgar (Press representative, DNG Media)

## **1. Chairman's Opening Remarks**

The Chairman welcomed everyone to the last meeting of the year.

**2. Announcements and Apologies** *(including Declarations of Interest)*

The Secretary gave the Apologies as listed above.

Councillor Marshall confirmed that he is employed by Magnox Limited and was attending the meeting as a Councillor, representing Annandale South.

**3. Minutes of Previous Meeting and Matters Arising**

The Minutes of the meeting of 5th September 2014 were approved as a true record and proposed as such by Cllr Sean Marshall and seconded by Mr Ian Park.

There was only one Action Point from the previous meeting, which had been discharged as Mrs Callander had provided Cllr Carruthers with the information requested on Ibedrola / Scottish Power.

**4. Chapelcross Site Director's Report** *(including update on Magnox Socio-Economic Scheme)*

Mr John Grierson presented his report using the attached presentation slides.

To summarise:

Mr Grierson advised members that it was the December meeting four years ago that he attended his first meeting and was introduced to the SSG as the new Site Director of Chapelcross by Mr David Wilson, former Site Director.

Mr Grierson's presentation started, as always, with Safety. There had been just two injuries in the last quarter, being a slip in the canteen and a cut finger. The Counter Terrorism Exercise had been carried out successfully. The very slight increase in tritium discharge trend in building B141 reported at the last meeting had dropped and investigations were concluded this week. The site was still slightly behind schedule on its business position but this was understandable in the circumstances and it is still on budget. Agency numbers are reducing and it is expected that this will continue towards March. The asbestos removal programme has been very successful and is ahead of schedule. Preparatory work is being done on the Heat Exchanger Deplanting programme. Practical work is expected to start late February-March. The Contractor, Hertel, hopes to employ local people for jobs lasting 3-4 years. The Electrical Overlay project is slightly behind schedule due to the adverse weather. There has been less progress than anticipated on Ponds Remediation which has been affected slightly by the new strategy. Good progress is being made with Intermediate Level Waste. Waste Management is slightly behind target but is expected to catch up in the last quarter of the financial year.

Mr Noah Featherstone from Cavendish Fluor Partnership has returned to the US for personal reasons and has been succeeded as Chief Operating Officer by Mr Paul Hunt. The Magnox Ltd Daresbury Office is being closed. Mr Grierson explained the Executive Key Work Areas and objectives on the attached slide in more detail.

Under the Socio Economic Scheme, £49,299 has been awarded to date. The last quarter was slower than the previous quarter but more applications are expected in the final quarter. Of the 33 applications to date, only four have been rejected.

In terms of Socio-Economic and Stakeholder activity, several groups and organisations have benefitted, including Lockerbie Toddler Group, University of the West of Scotland Enterprise Challenge, Annandale Distillery and Mid Annandale Junior Football Team to name a few.

Mr Grierson concluded by advising members that the site is entering a period of change under the new PBO Contract. Key to this will be keeping staff and Chapelcross SSG members well informed and updated throughout the year.

Cllr Ogilvie thanked Mr Grierson for his informative presentation and invited questions.

## Questions and Observations

Cllr Peacock asked if there were options with the Intermediate Level Waste (ILW) Store to implement different storage systems or if a consistent package design is being used to manage all waste. Mr Grierson explained that there are four packages and a single handling system to work with all four packages is being developed. Bradwell and Berkeley have one now and a common solution is being sought.

Cllr Peacock referred to Mr Grierson's four years at Chapelcross and congratulated him as he felt he had done a very good job as Site Director.

Cllr Marshall referred to the potential waste from the Submarine Dismantling project which was receiving media attention. He asked if the ILW store would be separate from any submarine dismantling waste, if Chapelcross was selected as the preferred site. Mr Grierson responded that Chapelcross site only has planning permission for Chapelcross site waste and no other waste. Mr Grierson clarified that he is keeping a watching brief but does not have the workscope to do anything other than provide any information requested by the MOD.

Ian Park asked if Cavendish Fluor Partnership were providing any additional Socio Economic Funding, as EnergySolutions has done in the past by sponsoring the Annandale and Eskdale Sports Academy. Mr Grierson replied that the Cavendish Fluor Partnership had not been approached as EnergySolutions had expressed an interest in continuing to fund the Sports Academy.

Mr Grierson concluded by wishing everyone a Merry Christmas and Happy New Year.

## 5. Beyond Chapelcross End of Year 3 Report

Mrs Chris Brown started the presentation by commenting on how quickly the first three years of the project had passed. She summarised the Key Headlines from Year 3 and gave highlights and challenges from each area of the project. More detailed information can be found in the recently published "Beyond Chapelcross Project – Year Three Report 2013-2014" (copies of this document was available at the meeting). As part of a mid-term review of the project, she has asked the NDA and Magnox Ltd to review the level of grant funding available through the Business Development programme. Of the businesses assisted by Mrs Bev Bamford and supported with grant, 95% have continued to grow and prosper. Depending on the outcome of the mid-term review, targets and outputs for next year may be tweaked. Under Strategic projects, the sheep at Lockerbie have become a tourist attraction and the Masterplan has been a catalyst for new projects. In Annan, Mr Don Taylor continues to work with the Annan Regeneration Steering Group to develop projects involving derelict properties. With Gretna Regeneration Steering Group, he is developing public realm schemes. Mr Jason Syers is working with partners on the Chapelcross Development Framework to look at potential future uses of Chapelcross site. After a slow start and changed delivery of the Young Entrepreneur programme two years ago, this element of the project has had huge success under Mrs Lindsey Mason, who engages in activities with schools in Annandale and Eskdale and in the Enterprise Scotland Programme which was an outstanding event. Statistics show that under the Beyond Chapelcross Young Entrepreneurs project, 86% of businesses continue to grow and prosper compared to 71% nationally which shows the impact of having intensive support. The Business Gateway and Business Gateway Plus have also played a part as the Beyond Chapelcross project was to offer additionality. A significant amount of external leverage has been brought in to the area as a direct result of the Beyond Chapelcross project.

Members of the Beyond Chapelcross Team were asked to reflect on the key successes and challenges of Year 3 and reported as follows. Mr Taylor considered a key success to be pipeline Masterplan projects and developing projects for future bids for capital funding. A challenge for him is longer term expansion of sites and services which can take a long time. Mrs Bamford considered her close work with the Management Team and staff at Chapelcross site to be a success as 100 staff had all found alternative employment or were happily retired. The main challenge for her work area is grants and tax incentives. Mrs Mason considered the

key success to be a 73% survival rate, further details of which are in the above mentioned report. The challenges for her project had been addressed and resolved in the first two years.

Mrs Brown described the opening of Annandale Distillery as being on an outstanding success of the Beyond Chapelcross project, which had resulted in a key tourist attraction and business by everyone working together. Mrs Brown concluded the Team's presentation by thanking Mr Grierson, Mr McDonald and the Magnox Management Team for their support, as well as the NDA and the Chapelcross SSG.

*Mr Martin Ogilvie entered the meeting at 11.00 am.*

### **Questions and Observations**

Cllr Marshall reminded members that Chapelcross SSG had been heavily involved in the development of the Beyond Chapelcross project which was successfully mitigating negative impact to the local area caused by the reducing employment at Chapelcross. This was intended to be a 5 year project from 2012-2017 but he considered that the ongoing support of the Team was as important to the businesses as grant funding and asked if there was any scope for extending the Beyond Chapelcross project for a further three years. He commented that other sites are very interested in the success of the project and the NDA regard the project as an exemplar.

Mrs Brown replied that initial discussions had taken place with the NDA and there were further discussions to be had. The current mid-term review would also look at the future of the project. Mr Grierson added that the project had exceeded expectations and there were things happening behind the scenes. He recommended reading the very detailed report which gives feedback and case studies. Mr Grierson also commended the Beyond Chapelcross Team who work well together and are ambassadors for the project.

Cllr Peacock asked if any local businesses benefitted from the Supply Chain Event in Manchester. Bill Hamilton confirmed that yet again the Supply Chain Event had been very successful, with increased attendance and Bev Bamford advised that although she believed that although no local businesses had attended this year, there had been definite benefits seen from the companies who attended last year.

Cllr Peacock asked about the level of engagement taking place with current employees. Mrs Bamford responded that engagement has currently been reduced but she is still working with some people for post 2017 and will re-engage when required at the appropriate time. Jill Callander confirmed that the contact information is available through internal communications on Site as well as through the Beyond CX Project Website. ([www.cxproject.co.uk](http://www.cxproject.co.uk))

Cllr Peacock reiterated Cllr Marshall's comments regarding the next steps and future of the project, which he noted is being discussed with the NDA.

Cllr Peacock asked for further information on the two businesses which have relocated from Edinburgh to Lockerbie. Mrs Brown advised that they are both food manufacturing companies but at different ends of the scale. One in particular has huge potential for highly paid skilled jobs.

Cllr Ogilvie thanked Mrs Brown and the Beyond Chapelcross project team for their presentation and commended the energy and teamwork with all partners which had made the project such a success.

## **6. NDA Reports**

Mrs Kelly Anderson outlined the role of the Nuclear Decommissioning Authority (NDA), which is a non-departmental government body which oversees 17 nuclear sites across the UK. It sets the strategic plans for the sites and has its headquarters in West Cumbria, with offices across the UK.

1. Submarine Dismantling Project

Mrs Anderson clarified that this is not an NDA project but a Ministry of Defence (MOD) project, but as government agencies, the two bodies have to work together. The NDA was asked to consider any sites suitable for Intermediate Level Waste (ILW) and reactor pressure vessels. Considerations are space, ILW storage facilities, capability and other projects. The sites being considered are NDA sites at Chapelcross and Sellafield, MOD sites of Aldermaston and Burghfield and a private site at Capenhurst. The MOD is consulting with local communities around the sites.

Mrs Anderson considered the consultation events that the NDA attended, in a support role only, to be well attended by the public and very helpful and interesting. Another event is being held on Friday 16th January and the NDA is keen to hear all views.

2. NSG Socio Economic and Stakeholder Report

Around 80 stakeholders attended the NSG event in Birmingham at the end of October. The NDA event focussed on Strategy 3. This is an intensive process, which will go to full public consultation in September 2014 and has to be published by 1st April 2016. The NDA is tailoring engagement at SSG meetings so that it is only discussing relevant subjects at SSG meetings. As there was no time to discuss Socio Economics at the event, a meeting will be arranged to discuss this early in the new year. The NDA's principles of Socio Economics have not changed but the NDA currently works with a small group of key stakeholders and is looking to expand relationships. It is expected that next year's NSG event will be timed to fit with the launch of the Strategy 3 consultation in September.

NDA Update Reports for September, October and November were included with the SSG meeting papers and the December Update is now available online. The Supply Chain Events are growing annually and are welcomed by attendees with 1,400 visitors. New NDA offices have been opened in Albion Square, Whitehaven, to relocate non-essential services from Sellafield to the town centre. Early indications show a positive impact on the town centre. The Draft Business Plan for 2015-2018, which sits below the Strategy, will be published on Monday 15th December and available on the NDA website and is open for comments until 30th January 2015. Dounreay is being considered as a location for a nuclear archive and the NDA is seeking commercial partners to run this. The Constitutions and Code of Conduct for SSGs reflects NDA guidance and requires review as some SSGs work differently to others and consistency across all SSGs is sought. The NDA will work with the SSG Secretariats to establish views on proposed amendments. Any changes are unlikely to significantly affect Chapelcross SSG as it is considered an exemplar.

Cllr Ogilvie thanked Mrs Anderson for her detailed report and invited questions.

**Questions and Observations**

Cllr Marshall welcomed the review of guidance for SSGs. Cllr Ogilvie acknowledged that things could not remain static and also welcomed the review.

Cllr Marshall noted that an announcement of the site selected for the Submarine Dismantling project is not expected until March 2016 and asked if the NDA has a say on the preferred site. Mrs Anderson replied that the MOD will nominate the preferred site but she was unsure of the decision making powers of the NDA and undertook to find out.

**Action – Mrs Anderson to report back on the NDA role's in the decision making process of the selected site for the Submarine Dismantling Project.**

7. **Other reports from SSG Bodies –**

**ONR, SEPA, Scottish Government, Emergency Planning, etc.**

**ONR**

Mr Chris Kemp advised that the ONR report for the period July – September 2014 was issued with the SSG meeting papers. He confirmed that the investigation into the slight increase of

tritium discharge in building B141 had concluded but the situation will continue to be monitored. Mr Kemp explained that in terms of emergency planning, it is ten years since the reactors at Chapelcross shut down and they were successfully defuelled last year. Emergency responses need to be fitting to the hazards and at Chapelcross these are now very much reduced. Letters have been sent to Dumfries and Galloway Council and Magnox Ltd this week confirming that the ONR is pleased to announce that there are no longer hazards at the Chapelcross nuclear licensed site which require it to have a local authority off-site emergency planning area. The site still has an Emergency Plan and this is available on the ONR website.

Cllr Ogilvie welcomed Mr Martin Ogilvie, DGC's Operations Manager Civil Protection, Resilience and Corporate Risk, to the meeting.

### **Dumfries and Galloway Council, Emergency Planning**

Mr Ogilvie confirmed that the Council was pleased to have received the letter from the ONR in respect of Chapelcross and reassured members that the Council does have robust emergency procedures in place and will continue to look at health, transport and weather related emergencies through its civil responsibilities.

### **Questions and Observations**

Cllr Marshall observed that the ONR letter is a positive development which is good for the local area and environment. He was reassured to know that emergency procedures are still in place. Mr Grierson confirmed that emergency drill arrangements will continue to take place on site.

### **SEPA**

Mr Stone was not present at the meeting but had provided a report which was circulated to Members with the meeting papers in advance of the meeting. There were no questions raised with regard to the report.

### **Scottish Government**

Mr Ewan Young abbreviated his report to the meeting due to time constraints but his full report is noted here for reference:

### **Scottish Higher Activity Waste Implementation Strategy**

The Scottish Government is hoping to issue the consultation on an Implementation Strategy for the Higher Activity Waste Policy shortly. An agreed date is awaited and it will be out for consultation for the usual 12 weeks.

The proposed Strategy will set out the key stages for the effective implementation of the 2011 Policy and it will outline key actions and decisions that are required by the NDA and the Scottish Government during those phases to help move implementation forward. The Strategy will not address site-specific issues and will not be prescriptive about which management solutions should be used in specific circumstances.

### **Naturally Occurring Radioactive Material (NORM) Strategy**

The objective of the strategy is to ensure that UK NORM waste can be disposed of safely and efficiently. As we all know, successful implementation is critical to ensuring that we continue to have robust and sustainable capacity in the UK for the management of such wastes, alongside the radioactive wastes generated from nuclear and other non-nuclear activities. Government recognises the importance of improving the quality and availability of information on future NORM waste arisings and removing a number of blockers in policy and regulation which have hindered the development of a stable supply chain. Industry cannot resolve these alone. A NORM Strategy Implementation Group has been established, chaired by DECC to oversee the implementation programme and deliverables over the next 4 years. The group includes representatives from DECC, DA's, Regulators and Industry where appropriate. An initial meeting took place on 13 November and a further meeting of

the Group is being arranged before the end of the year. Government (DECC and DA's) expect to hold biennial open forums for industry, where the overall progress with implementation of the strategy and its future development can be discussed. The first open forum will be in early 2016. The issues covered in the strategy are long term in nature, and the strategy is intended to set out a clear policy direction for many years. Government intends the strategy to endure for a minimum of 5 years, and will consider when to review the strategy in light of developments in NORM waste arising's and disposal practices.

## **The Smith Commission**

### **Report on further devolution of powers to the Scottish Parliament**

This report was published on 27 November 2014 and is available at the following website: <http://www.smith-commission.scot>

This 28 page report details the work done since 19 September 2014 and sets out the agreement reached between all five of Scotland's main political parties.

The new powers proposed will deliver 3 important overarching improvements to the devolution settlement, making it more responsive, durable and stable.

- A stronger Parliament within the UK
- A more accountable and responsible Parliament
- A more autonomous Parliament

The package of powers are to be referred to as 'The Smith Commission Agreement'

These powers are arranged within Heads of Agreement according to 3 'pillars'. These pillars are:

1. Providing a durable but responsive constitutional settlement for the governance of Scotland.
2. Delivering prosperity, a healthy economy, jobs and social justice.
3. Strengthening the financial responsibility of the Scottish Parliament.

Where the agreement provides that powers or competence in relation to a matter will be devolved, this is intended to mean a transfer of full legislative competence to the Scottish Parliament along with that of the associated executive competence to the Scottish Government. Where the agreement states that administrative powers should be devolved, only executive competence is intended to be transferred.

### **Next Steps**

The UK Government has undertaken to produce draft clauses implementing the consensus contained within the report. It has stated that it will publish those clauses by 25 January 2015.

*Mr Martin Ogilvie left the meeting at 11.50 am.*

## **8. External Meetings and Invitations**

### **NDA National Stakeholders Group, Birmingham, 28-30 October 2014**

Cllr Peacock gave a detailed report on the above meeting, which he had attended with Councillors Ogilvie and Marshall. SSG Chairs and Vice Chairs had a private meeting the evening before the main event in which they discussed any concerns over the new PBO and the takeover from EnergySolutions, which will be raised with the NDA and Cavendish Fluor Partnership through the appropriate channels. The event itself started with an overall summary on progress of the various sites from NDA Chief Executive Officer, John Clarke. He also discussed decommissioning across the estate and talked about the competition for the

new Parent Body Organisation (PBO) and the share transfer event which took place in Manchester, as well as the way forward for the coming period. Some interesting points were discussed through a Question and Answer session. Sessions were also held on Strategy, Site Decommissioning and Remediation, Waste Management, Spent Fuels and Nuclear Materials, Critical Enablers and Research and Development. One of the main themes and aims of the event was to introduce Strategy 3 and SSGs will have the opportunity to engage with the consultation and help shape its formulation. All the SSGs were very disappointed not to be able to participate in a session on Stakeholder Engagement and Socio Economics due to previous sessions over-running but this will be addressed at a separate session in January. The second day of the event involved an introduction to a new organisation which has been set up within the NDA, called Radioactive Waste Management Ltd. Cllrs Ogilvie and Peacock are committed to attending this type of event to represent Chapelcross SSG and raise any concerns while also gleaning an insight into the concerns and thoughts of other SSGs and sites at different stages. Cllr Peacock concluded his report by inviting anyone interested to look through or read the Event Pack which was provided at the meeting.

Cllr Ogilvie agreed with Cllr Peacock's account of the event, which he found very interesting although quite heavy in terms of information overload. Both Cllrs Ogilvie and Peacock look forward to the NDA organised event on Stakeholder Engagement and Socio Economics in January 2015.

#### **Scottish Sites Meeting, Edinburgh, 20 November 2014**

Cllr Ogilvie reported that this is a very good business meeting, which involves other partners and not just SSGs.

#### **Questions and Observations**

Cllr Marshall noted that in the past Sub Groups of Chapelcross SSG have been set up to discuss pertinent issues or consultations and feed back to the SSG before responding to the Scottish Government and thought it may be useful to do this again in the future.

### **9. CoReS Update**

Mr Jason Syers reported that the last meeting of CoReS had been very lengthy and involved a full and frank exchange of views on a report by Scottish Enterprise. Important lessons had been learned, particularly when dealing with large national organisations and in particular, Utility companies. It is time to move on from the lessons learned and work is being done jointly by Scottish Enterprise, Dumfries and Galloway Council and other partners on the M74 Corridor. Wider economic strategies and priorities are being considered for Chapelcross, Eastriggs and Longtown to maximise investment into this part of the region and Consultants have been appointed to facilitate this process.

#### **Questions and Observations**

Cllr Peacock was very unhappy that the date for the CoReS meeting had been changed three times which meant that despite rearranging his diary twice, he was unable to attend on the meeting day due to the short notice on the third change of date. This was particularly frustrating as he had asked the question which instigated the report from Scottish Enterprise but he was unable to attend the meeting to ask questions. Cllr Peacock asked what the outcomes from the meeting were and how the two projects will be progressed. Mr Syers responded that there were no specific outcomes from the meeting as those present accepted the points made in the report and agreed to learn lessons and move on. The key strategic issue was the view of the Utility Company not to supply services until units were occupied. Cllr Marshall suggested discussions should take place with the Utility Company and Scottish Enterprise should explore the possibility of applying for Change of Use for the units at Gretna. Mr McNairn asked if the problem was with water and electricity connections. Mr Syers confirmed that there is an issue with the connection as the Utility Companies will not connect until legal issues with ownership are resolved.

### **10. Any Other Business**

Cllr Ogilvie confirmed the meeting dates for 2015 as:

Friday 13th March 2015; Friday 12th June 2015; Friday 11th September 2015; Friday 11th December 2015. Cllr Ogilvie advised that there is now a site specific web address for each of the Magnox SSG's. Meeting information will be posted on there and the page can be found online at [www.chapelcrossssg.org](http://www.chapelcrossssg.org).

**11. Public Forum**

There were no observations or questions from the public, but Cllr Ogilvie thanked the members of the public for attending.

**12. Next Meeting – Friday 13th March 2015**

The Chairman closed the meeting at 12.15 pm by thanking everyone for attending and wishing them a safe journey and the compliments of the season.